

MEETING AGENDA

Traffic Relief Strategy Committee

11:30 a.m. Time:

February 24, 2020 Date:

Location: **BOARD ROOM**

> County of Riverside Administration Center 4080 Lemon St, First Floor, Riverside CA 92501

COMMITTEE MEMBERS

Michael Naggar, Vice Chair / Maryann Edwards, City of Temecula Larry Smith / Linda Molina, City of Calimesa Wes Speake / Jim Steiner, City of Corona Scott Matas / Russell Betts, City of Desert Hot Springs Linda Krupa / Russ Brown, City of Hemet

Jan Harnik, Chair / Kathleen Kelly, City of Palm Desert Dana Reed / Kimberly Muzik, City of Indian Wells Brian Berkson / Chris Barajas, City of Jurupa Valley Scott Vinton / Christi White, City of Murrieta V. Manuel Perez, County of Riverside, District IV

STAFF

Anne Mayer, Executive Director Aaron Hake, External Affairs Director

AREAS OF RESPONSIBILITY

Countywide Transportation Improvement and Traffic Relief Plan and implementation ordinance

RIVERSIDE COUNTY TRANSPORTATION COMMISSION TRAFFIC RELIEF STRATEGY COMMITTEE

www.rctc.org

AGENDA*

*Actions may be taken on any item listed on the agenda 11:30 a.m. Monday, February 24, 2020

BOARD ROOM County of Riverside Administrative Center 4080 Lemon Street, First Floor Riverside, California

In compliance with the Brown Act and Government Code Section 54957.5, agenda materials distributed 72 hours prior to the meeting, which are public records relating to open session agenda items, will be available for inspection by members of the public prior to the meeting at the Commission office, 4080 Lemon Street, Third Floor, Riverside, CA, and on the Commission's website, www.rctc.org.

In compliance with the Americans with Disabilities Act, Government Code Section 54954.2, and the Federal Transit Administration Title VI, please contact the Clerk of the Board at (951) 787-7141 if special assistance is needed to participate in a Commission meeting, including accessibility and translation services. Assistance is provided free of charge. Notification of at least 48 hours prior to the meeting time will assist staff in assuring reasonable arrangements can be made to provide assistance at the meeting.

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. PLEDGE OF ALLEGIANCE
- 4. PUBLIC COMMENTS Each individual speaker is limited to speak three (3) continuous minutes or less. The Committee may, either at the direction of the Chair or by majority vote of the Committee, waive this three minute time limitation. Depending on the number of items on the Agenda and the number of speakers, the Chair may, at his/her discretion, reduce the time of each speaker to two (2) continuous minutes. Also, the Committee may terminate public comments if such comments become repetitious. In addition, the maximum time for public comment for any individual item or topic is thirty (30) minutes. Speakers may not yield their time to others without the consent of the Chair. Any written documents to be distributed or presented to the Committee shall be submitted to the Clerk of the Board. This policy applies to Public Comments and comments on Agenda Items.

Under the Brown Act, the Board should not take action on or discuss matters raised during public comment portion of the agenda which are not listed on the agenda. Board members may refer such matters to staff for factual information or to be placed on the subsequent agenda for consideration.

5. ADDITIONS/REVISIONS (The Committee may add an item to the Agenda after making a finding that there is a need to take immediate action on the item and that the item came to the attention of the Committee subsequent to the posting of the agenda. An action adding an item to the agenda requires 2/3 vote of the Committee. If there are less than 2/3 of the Committee members present, adding an item to the agenda requires a unanimous vote. Added items will be placed for discussion at the end of the agenda.)

6. APPROVAL OF THE MINUTES – NOVEMBER 13, 2019

7. PROPOSED COMMITTEE MEETING SCHEDULE

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Overview

This item is for the Committee to approve a revised meeting schedule and receive information on upcoming agenda items.

8. DRAFT TRAFFIC RELIEF PLAN PUBLIC ENGAGEMENT METRICS

Page 4

Overview

This item is for the Committee to receive and file an update about the Commission's draft Traffic Relief Plan (Plan) public engagement metrics in Riverside County.

9. TRAFFIC RELIEF PLAN – ECONOMIC IMPACT STUDY – PHASE 1

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Overview

This item is for the Committee to receive and file Phase 1 of the Economic Impact Study (Study) related to the draft Traffic Relief Plan (Plan).

10. COMMISSIONERS / STAFF REPORT

Overview

This item provides the opportunity for the Commissioners and staff to report on attended and upcoming meeting/conferences and issues related to Commission activities.

11. ADJOURNMENT

The next Traffic Relief Strategy Committee meeting is scheduled to be held at **11:30 a.m., Monday, March 23, 2020,** Board Chambers, First Floor, County Administrative Center, 4080 Lemon Street, Riverside.

AGENDA ITEM 6 MINUTES

RIVERSIDE COUNTY TRANSPORTATION COMMISSION

TRAFFIC RELIEF STRATEGY COMMITTEE

November 13, 2019

SPECIAL MEETING MINUTES

1. CALL TO ORDER

The meeting of the Traffic Relief Strategy Meeting was called to order by Chair Jan Harnik at 11:50 a.m., in the Board Room at the Riverside County Administrative Center, 4080 Lemon Street, First Floor, Riverside, CA, 92501.

2. ROLL CALL

Members/Alternates Present

Members Absent

Victoria Baca

Brian Berkson

Jan Harnik

Linda Krupa

Russell Betts

Michael Naggar

V. Manuel Perez

Larry Smith

Wes Speake

Scott Vinton

3. PLEDGE OF ALLEGIANCE

The pledge of allegiance was led by Vice Chair Mike Naggar.

4. PUBLIC COMMENTS

There were no requests to speak from the public.

5. ADDITIONS/REVISIONS

There were no additions or revisions to the agenda.

6. APPROVAL OF THE MINUTES – SEPTEMBER 23 AND OCTOBER 28, 2019

M/S/C (Perez/Naggar) to approve the Minutes of September 23 and October 28.

Abstain: Betts

7. CONSENT CALENDAR - All matters on the Consent Calendar will be approved in a single motion unless a Commissioner(s) requests separate action on specific item(s). Items pulled from the Consent Calendar will be placed for discussion at the end of the agenda.

M/S/C (Naggar/Baca) to approve the Consent Calendar.

7A. PUBLIC OUTREACH APPROACH FOR COUNTYWIDE TRAFFIC RELIEF PLAN

Overview

This item is for the Committee to:

- 1) Approve the proposed Public Outreach Approach for the countywide Traffic Relief Plan (Plan); and
- 2) Forward to the Commission for final action.

At this time, Commissioner Berkson stated he had another meeting to attend and would be leaving the meeting, however the Executive Director would be reading into the record a request from Jurupa Valley for additional traffic relief projects to be added to item 10.

8. PUBLIC OPINION RESEARCH ON PRIORITIES FOR THE TRAFFIC RELIEF PLAN

Overview

This item is for the Committee to receive and file information on public opinion research on priorities for the Traffic Relief Plan.

Aaron Hake, External Affairs Director, provided an overview of the data RCTC has gathered over the past year on public opinion as it pertains to priorities for a traffic relief plan.

Commissioner Vinton requested a copy of the presentation.

Commissioner Speake commented the eastern portion of Riverside seem to agree with issues more along with Moreno Valley and Perris subregion and the western portion of Riverside seems to agree more with the issues from the northwestern subregion and as such perhaps the line could be re-drawn to separate the city of Riverside.

Commissioner Naggar suggested having a discussion on what the criteria will be used in determining what projects to pick.

Commissioner Smith expressed appreciation to staff's attention to clarity of language to the public. He requested staff look into finding a way to communicate to the public reasons and methodologies behind things such as drop lanes.

Commissioner Betts suggested including more of the human side of the effects of things like the February 14th flooding, how residents couldn't get to a hospital.

Commissioner Perez discussed motivation, suggesting reminders of storms such as the February 14 flooding, sandstorms, etc. The more relevant the Commission can be the more the public will be motivated to support. Commissioner Perez questioned the criteria discussion suggested by Commissioner Naggar, noting the Coachella Valley Commissioners work through the Coachella Valley Association of Governments (CVAG) to prioritize projects and not through RCTC.

Commissioner Krupa questioned if the poll had identified commuters and if so, if they had been asked what they would do to improve their commute. Mr. Hake responded similar questions were asked in an effort to gauge where people are driving. Commissioner Krupa stated as commuters leave their cities, they are then impacting neighboring cities, which is why the issue of traffic needs to be looked at regionally as all of the residents impact other cities.

Commissioner Harnik stated it would be helpful going forward if the supervisorial districts the projects were located in were identified.

Commissioner Naggar stated he is not sure how the Committee is going to determine which projects will be brought forward unless they develop a reason for them or criteria to make the decisions. He stated there is a way to make everyone surveyed happy by developing criteria, from the criteria the Committee can prioritize, from priorities the Committee can create timing, and from the timing the Commission can create cost.

Chair Harnik stated Commissioner Naggar's comments are important and tie in to the CVAG presentation and therefore suggested the discussion be held until after item nine.

Chair Harnik stated, with the rest of the Commissioner's concurrence, she would like to take items 9 and 10 out of order. She suggested taking item 10 prior to item 9 so those Commissioners who have other meetings to get to have time to make their comments on item 10. The Commissioners concurred with taking item 10 before item 9.

9. APPROACH FOR COACHELLA VALLEY COMPONENT OF THE TRAFFIC RELIEF PLAN

Overview

This item is for the Committee to receive, discuss, and provide input on the approach to developing the Coachella Valley component of the draft Traffic Relief Plan.

This item was heard out of order, after item 10 was presented.

Tom Kirk, Executive Director of the CVAG, presented an overview of CVAG's approach to developing the Coachella Valley component of the draft Traffic Relief Plan.

Commissioner Naggar asked about every area doing their own tax measure.

Commissioner Perez stated the Coachella Valley did consider doing their own sales tax measure, however in the spirit of regionalism and County-wide approach they decided not to move in that direction as they see the importance of working with their neighbors on the west side of the County.

Commissioner Naggar asked how the money was allocated to Coachella Valley for project allocation. Theresia Trevino, CFO, provided an overview of how the sales tax that is generated in the Coachella Valley is allocated back to the Coachella Valley.

Ms. Mayer stated the question has come up over the past couple of decades on whether Western Riverside County should formalize its project selection process. The answer has typically been a process sounds good however there is a concern regarding flexibility as well as the differences in needs between the different communities in Western Riverside County. If this Committee would prefer to evaluate projects based upon a set process and criteria that would be something they could bring to the Commission for consideration.

Commissioner Naggar questioned whether there was a way to take politics out of the prioritization process.

Commissioner Betts suggested a portion of funds divided up among each jurisdiction outside of the big projects approved. Mr. Kirk discussed the affect SB 1 funds have had on local streets and roads.

Commissioner Smith expressed support for Coachella Valley to do their own thing as they are an isolated region and have an entirely different transportation component, however his only concern is he does not want to send a signal that they are looking to carve up the county. He stated the cities of Banning and Beaumont have both approached him to have discussions about this, which is good news. What this is beginning to do is getting the Pass to talk a little more regionally and to tackle this together so whatever happens with the tax measure the conversations have been started in the Pass, which will fix some of the ills that have happened in that region.

Commissioner Vinton reiterated why the Traffic Relief Strategy Committee was formed, which was to look regionally at the issues that are occurring with traffic and the consideration of a measure to provide another source of funding to do these additional projects. The list is for the measure so the voters can see what can be done should they choose to vote for it. He noted the list is not to prioritize right now so the Committee should focus on what they need to accomplish now.

Commissioner Naggar noted the southern county faces a challenge in showing a connection to the voters that if they vote for the measure, they will get certain projects.

Commissioner Krupa discussed the tourism component, noting when Coachella has music festivals the hotels in the Coachella Valley fill up people stay in hotels in Hemet, which generates tax dollars and traffic in neighboring cities.

Chair Harnik stated this measure just isn't about transportation, it's about quality of life. She also commented the cost of goods movement.

Commissioner Naggar expressed appreciation for this discussion as an opportunity to learn about the other cities within the county.

M/S/C (Perez/Smith) to approve the current approach to developing the Coachella Valley component of the draft Traffic Relief Plan.

10. WESTERN RIVERSIDE COUNTY TRAFFIC RELIEF PLAN INVESTMENTS

Overview

This item is for the Committee to receive, discuss, provide input on, and consider approval of investments in projects and services to be included in a draft Western Riverside County component of the Traffic Relief Plan.

This item was heard out of order, prior to item nine.

Michael Blomquist, Toll Program Director, presented a list of transportation investments for Riverside County as a key element of a new potential sales tax. Staff is seeking direction as to what projects and services should be on the list. This item focuses on Western Riverside County projects and services as part of the overall County plan, Tom Kirk from CVAG will be presenting the approach to developing the Coachella Valley component of the plan as part of the next agenda item, and ongoing discussions with Palo Verde Valley representatives will shape the component for that region. Staff sought a wide range of stakeholder input regarding transportation needs and priorities to inform the creation of this investment list. The plan identifies investments in projects and services that would result in a desired state of transportation in Western Riverside County. The plan is aspirational in nature, putting forth a future vision of transportation improvements and services to meet the long-term needs in Riverside County. The plan is comprehensive by addressing a wide range of transportation needs, and a thirty-year horizon was used for planning, revenue projection and cost estimation purposes. The investment list is not currently intended to be constrained by a specific time frame or revenue projection as these details of a potential new sales tax measure have not yet been established. Staff is seeking direction in several areas, including specific investment list items, planning horizon timeframe of 30 years or other, direction as to the level of fiscal constraint to the plan, and direction as to investments in the 60, 91, and 215 corridors.

Commissioner Baca thanked the Chair for taking this item out of order so she could read a statement into the records prior to her departure for another meeting. Commissioner Baca

read into the record a statement from the Moreno Valley City Council requesting the following projects be added to the draft Traffic Relief Plan: Heacock Street south connection and widening with connectivity to the Mid County Parkway, SR-60 at Redlands Boulevard interchange improvements, the widening of Redlands Boulevard from SR-60 to the northern city limits, the addition of lanes east and west on SR-60 from the I-215 to the new truck climbing lanes near Gilman Springs Road, and the widening of Alessandro Boulevard from the I-215 east to Laselle. The Moreno Valley City Council is requesting RCTC staff work with Moreno Valley City staff on the requested five projects to identify the details. The Moreno Valley City Council requests eliminating the option to use express lanes as additional lanes on the SR-60, as the Moreno Valley City Council is vehemently opposed to adding toll lanes to the SR-60 if it is going to be widened and would like any motion that's made to include the explicit elimination of the option to use additional lanes for express lanes on the 60 through Moreno Valley.

At this time, Commissioner Baca left the meeting.

Commissioner Speake requested to add the additional lane on the I-15 between Weirick and SR-91 to the list, perhaps with a notation that it is funded or being completed by others.

Commissioner Naggar asked if anything was addressed in the I-15 Corridor. Executive Director Anne Mayer requested the list of projects be displayed for reference and noted the projects being included on the I-15: French Valley Parkway Phase III, the I-15 lane addition from SR-74 to the San Diego county line, as well as the recent addition from Commissioner Speake of an additional lane on the I-15 from Weirick to the SR-91. She noted the projects are numbered for identification purposes only and they do not indicate priority.

Commissioner Naggar asked when this plan is expected to go to the Commission meeting, and Ms. Mayer replied the goal is to take the list to Commission for December for discussion and then create a draft traffic relief plan based on that discussion for presentation to the January Commission meeting. With the Commission's approval of a draft plan, it would be provided for public review and comment for a couple of months and then it would go back to the Commission in June to finalize.

Commissioner Speake requested the addition of a lane on the SR-91 from the 215 to the I-15 and the Buchannan bridge, stating the more we think and plan regionally the better off the County is going to be.

Commissioner Smith stated he was tempted to give a laundry list of projects that he thinks are important today but he thinks that is forthcoming in future meetings. He noted the Commission needs to act locally and think regionally, and he is thankful for the opportunity to work with this body and to insert projects that potentially can qualify that are local.

Commissioner Vinton stated every city has their pet projects, however if every project is added it can quickly become meaningless as there will never be enough money to complete them all.

Commissioner Krupa questioned whether the General Plans of the unincorporated areas near the Homeland/Romoland areas have been considered to see if homes are being planes. If homes are being planned, there will be a large impact on the 74, 79, and the 215. Ms. Mayer pointed to the 79 realignment and the Mid County projects on the plan, which were created to address the plans for the homes in those areas.

Commissioner Naggar expressed support for neighboring projects in the region as it helps his residents get to work. He stressed it is imperative that cities sit down with their neighbors and find solutions to moving their residents between the cities.

Executive Director Anne Mayer read the statement provided from Commissioner Berkson from Jurupa Valley, which requested the following projects be considered to be added to the list: widening of Limonite from Bain to Beach, the widening of Van Buren Boulevard, and two interchange projects on the 60: one at Rubidoux and one at Etiwanda.

Chair Harnik stated this is a representative list, not a specific list, as when things are too specific things are left out and things are put in that go from pet projects to dogs. It is imperative that the list is left flexible so the Commission can remain agile enough to respond to the Community needs that are ever-changing.

Ms. Mayer summarized the comments received. First, there were no projects removed from the list, and the projects added increased the list total from \$8.8 billion in projects to \$10.6 billion in projects. Second, the 30-year planning horizon was acceptable to the committee. Third, the level of fiscal constraint seemed reasonable to the Committee. Last, investments in the 60, 91 and 215 corridors were addressed as additional project requests by Commissioners. Ms. Mayer stated additional direction that she heard was the importance of establishing criteria for determining on how projects are included on the list and selected. She asked the Committee if they felt they needed an additional meeting on November 25 to discuss the list and the Committee stated they did not need an additional meeting.

Chair Harnik requested the supervisorial districts that each project is locate in be included on the list.

M/S/C (Speake/Smith) to approve the investments in projects and services to be included in a draft Western Riverside County component of the Traffic Relief Plan.

The Committee then heard item 9 out of order.

11. COMMISSIONERS / STAFF REPORT

Ms. Mayer expressed her appreciation to the Commissioners for their many hours of work and noted there are no current plans to hold a November 25 meeting.

12. ADJOURNMENT

There being no further business for consideration by the Traffic Relief Strategy Committee, the meeting was adjourned at 1:41 p.m.

Respectfully submitted,

Lisa Mobley

Clerk of the Board

AGENDA ITEM 7

RI	RIVERSIDE COUNTY TRANSPORTATION COMMISSION		
DATE:	February 24, 2020		
то:	Traffic Relief Strategy Committee		
FROM:	Lisa Mobley, Clerk of the Board Aaron Hake, External Affairs Director		
THROUGH:	John Standiford, Deputy Executive Director		
SUBJECT:	Proposed Committee Meeting Schedule		

STAFF RECOMMENDATION:

This item is for the Traffic Relief Strategy Committee to approve a revised meeting schedule and receive information on upcoming agenda items.

BACKGROUND INFORMATION:

The Traffic Relief Strategy Committee will meet five times in 2020 according to the schedule adopted by the Committee on September 23, 2019.

At each meeting the Committee will review and provide input on aspects of the Draft Traffic Relief Plan leading up to the May 21, 2020 Committee meeting when the Committee will vote on a recommendation to the full Commission as to whether the final Traffic Relief Plan and an implementing ordinance should be placed on the general election ballot.

Tentatively, the Committee will consider the following items at upcoming meetings:

TRS Meeting Date	Tentative Items
February 24	UCR/Beacon Economic Impact Report – Phase 1
	Public Engagement Dashboard, Trends & Themes
March 23	Draft Ordinance UCR/Beacon Economic Impact Report – Phase 2
	Public Engagement Dashboard, Trends & Themes
April 27	Draft Ordinance (if necessary) Draft Final Traffic Relief Plan – Forward to 5/13/20 Commission UCR/Beacon Final Economic Impact Report – Forward to 5/13/20 Commission Public Engagement Dashboard, Trends & Themes

May 21*	Final Traffic Relief Plan – Forward to 6/10/20 Commission
	Final Ordinance – Forward to 6/10/20 Commission
	Tracking Survey Results – Forward to 6/10/20 Commission
	Final Public Engagement Report – Forward to 6/10/20 Commission

^{*}Note: The Committee's adopted schedule calls for a meeting on May 21 due to the regularly scheduled meeting falling on the Memorial Day holiday. However, the meeting time for the May 21 Committee meeting should have been noted as 1:30 p.m. This particular meeting is significant because it is anticipated that the Committee will review the final Traffic Relief Plan, Ordinance, survey results, public engagement report and make a recommendation to the Commission on how to proceed.

Staff recommends approval of the revised meeting schedule.

Attachment: Revised Traffic Relief Strategy Committee Meeting Schedule



TRAFFIC RELIEF STRATEGY COMMITTEE MEETING SCHEDULE

Meeting Date	Time	Location
September 23, 2019	11:30 a.m.	Board Room
October 28, 2019	11:30 a.m.	Board Room
November 25, 2019	11:30 a.m.	Board Room
January 27, 2020	11:30 a.m.	Board Room
February 24, 2020	11:30 a.m.	Board Room
March 23, 2020	11:30 a.m.	Board Room
April 27, 2020	11:30 a.m.	Board Room
May 21, 2020*	1:30 p.m.*	Board Room
June 22, 2020	11:30 a.m.	Board Room

^{*}This meeting is being held on an alternate day and time due to it falling on a holiday.

AGENDA ITEM 8

RIVERSIDE COUNTY TRANSPORTATION COMMISSION		
DATE:	February 24, 2020	
то:	Traffic Relief Strategy Committee	
FROM: Cheryl Donahue, Public Affairs Manager		
THROUGH:	Anne Mayer, Executive Director	
SUBJECT:	Draft Traffic Relief Plan Public Engagement Metrics	

STAFF RECOMMENDATION:

This item is for the Traffic Relief Strategy Committee to receive and file an update about the Commission's draft Traffic Relief Plan (Plan) public engagement metrics in Riverside County.

BACKGROUND INFORMATION:

The Commission approved its draft Traffic Relief Plan on January 8, 2020 and began soliciting input from residents the following day about the Plan's proposed projects and services. This report covers January 9 to February 6, 2020.

The Commission will accept feedback from residents, business operators, and other Riverside County stakeholders through June 10. Staff will provide similar metrics reports during the coming months to keep committee members apprised of its public engagement efforts.

Staff is using a variety of outreach tools to direct community members to the project website, **TrafficReliefPlan.org**, to read the draft Plan, view maps and fact sheets, and provide feedback through an online survey. Current tools include email messaging, social media advertising, news coverage, streaming audio, and presentations. Metrics for these tools are reflected in this report and are summarized in a one-page graphic display. Future tools will include billboards, tele-townhall meetings, community events, and postcard mailer; data for these will be shown in future committee reports.

<u>Draft Traffic Relief Plan Metrics: January 9 – February 6, 2020</u>

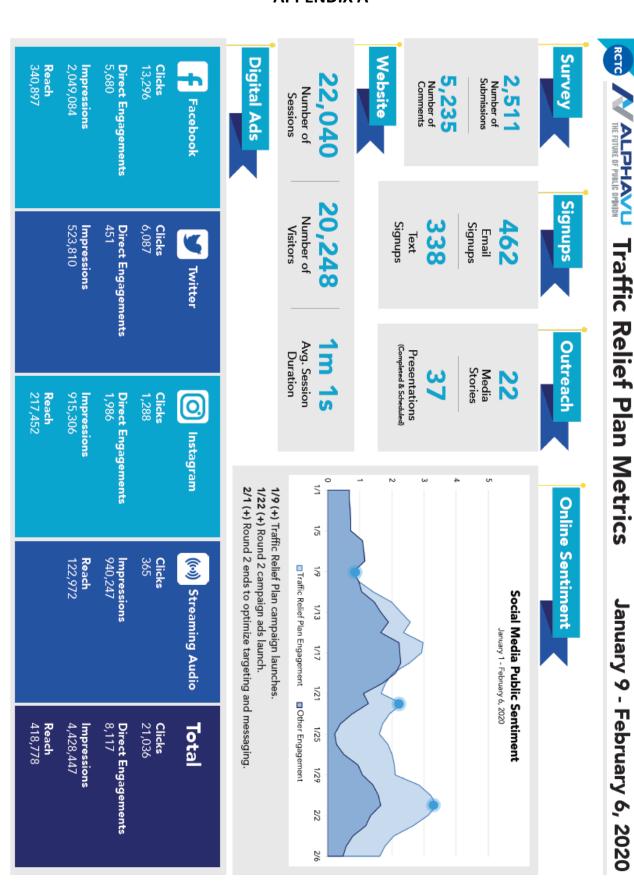
The following is a numerical summary of the metrics for the draft Plan. Appendix A provides a graphic display of these metrics.

- 1) **Survey**: The Commission has received 2,511 responses and 5,235 comments through its online survey housed on the TrafficReliefPlan.org website. All responses and comments will be compiled and reported to the Commission at the conclusion of the public engagement period in June.
- 2) **Website:** The site has been visited 22,040 times by 20,248 unique visitors. Those who visited spent an average of 61 seconds on the site.

- 3) **News Media:** The Draft Traffic Relief Plan generated 22 instances of news coverage, including stories in *The Press-Enterprise*, *Desert Sun*, *Patch*, *Inland News Today*, *iHeartRadio* various editorials/letters to the editor.
- 4) **Presentations:** Commission staff made or is scheduled to make a total of 39 presentations to elected officials, community organizations, and industry groups across Riverside County.
- 5) The Point Subscriptions: The Commission publishes a monthly e-newsletter, The Point. As part of the Traffic Relief Plan outreach effort, residents were encouraged to register to receive the newsletter; 462 people subscribed by email and 338 subscribed by text message.
- 6) **Social Media**: The Commission placed a series of targeted social media ads, including some with videos.
 - a. On **Facebook**, there were 5,680 direct engagements, 2,049,084 impressions, and a reach of 340,897. A total of 13,296 clicked on the ad to link to the website.
 - b. On **Twitter**, there were 451 direct engagements, 523,810 impressions, and 6,087 clicks.
 - c. On **Instagram**, there were 1,986 direct engagements, 915,306 impressions, a reach of 217,452, and 1,288 clicks.
- 7) **Streaming Audio**: The Commission placed advertisements on Pandora streaming radio, which generated 940,247 impressions, a reach of 122,972, and 365 clicks.

Appendix A: Graphic Display, Program Metrics

APPENDIX A



AGENDA ITEM 9

RIVERSIDE COUNTY TRANSPORTATION COMMISSION		
DATE:	February 24, 2020	
то:	Traffic Relief Strategy Committee	
FROM	Matt Wallace, Procurement Manager	
THROUGH:	Anne Mayer, Executive Director	
SUBJECT:	Traffic Relief Plan – Economic Impact Study – Phase 1	

STAFF RECOMMENDATION:

This item is for the Committee to receive and file Phase 1 of the Economic Impact Study (Study) related to the draft Traffic Relief Plan (Plan).

BACKGROUND INFORMATION:

At its November 13, 2019 meeting, the Commission approved Agreement No. 20-19-012-00 with the University of California, Riverside (UCR) School of Business, Center for Economic Forecasting & Development (UCR Center) to perform an economic impacts analysis related to the investment of an additional sales tax for transportation improvements in Riverside County.

UCR Center's Study is comprised of four phases and is intended to provide Commissioners with data upon which to base decisions about the contents of the Plan and whether it should be funded through a sales tax ordinance submitted to voters. The Study considers not only the potential benefits of investing public funds on infrastructure, but also the costs of raising a tax to provide that investment. The four phases of the analysis include:

- Phase 1: Modeling the cumulative and project specific economic impacts (output, employment, compensation, and revenues) on the local Riverside economy from direct expenditures of major capital transportation projects and programmatic expenditure categories. Staff provided estimates of recent projects to the UCR Center to model the expenditure assessments. The examples analyzed by the UCR Center will reflect potential projects and expenditure categories evaluated by the Commission in the development of the Plan. Every project in the Plan cannot be analyzed due to time and cost constraints; however, the analysis will provide illustrative data;
- Phase 2: Analyzing the longer-term community impacts from infrastructure improvements, including development patterns, housing types, employment mix, transit accessibility, percentage of trips by non-car modes of transportation, and vehicle miles traveled per household. This is the analysis that speaks to the Commission's desire to use transportation investment as a long-term economic development tool;
- Phase 3: Analyzing the impact on consumers and businesses of raising the sales tax; and

• **Phase 4:** Providing public information of the results and findings through public presentations and/or facilitated discussions to the Commission, other government agencies, community organizations, and the media.

On January 8, the Commission approved the draft Plan for public circulation and comment through June 10, 2020. This staff report focuses on Phase 1 of the Study, and staff will be presenting subsequent phases of the Study to this committee in the upcoming months. Staff anticipates presented the complete Study report to the Commission in May.

SUMMARY:

The economic impact measured in Phase 1 indicates that construction resulting from additional transportation funding would benefit the Riverside County economy. Revenue from raising the Riverside County sales tax is projected to total \$8.58 billion (real 2020 dollars) from Fiscal Year 2021/22 through 2050/51. The UCR Center calculates that \$8.58 billion in tax revenues would support \$7.69 billion in construction, engineering and design spending in Riverside County. The \$7.69 billion in construction-related spending would multiply as it moved through the Riverside County economy, generating a larger economic impact than the initial spending. After analyzing projected construction, engineering and design spending, the UCR Center found that the construction spending would generate \$10.95 billion in economic output and support 59,710 jobs (full and part time) and \$3.47 billion in labor income in Riverside County.

- Of the \$10.95 billion in economic output generated in Riverside County, \$7.69 billion would represent direct spending, and \$3.26 billion would represent secondary spending by businesses and workers down the supply chain.
- Of the 59,710 jobs supported in Riverside County, 38,040 would represent jobs directly supported by transportation infrastructure spending, and 21,670 would be supported through secondary spending by businesses and workers down the supply chain.
- Of the \$3.47 billion in labor income generated in Riverside County, \$2.46 billion would represent wages directly supported by transportation infrastructure spending, and \$1.01 billion would come from businesses and workers down the supply chain.

UCR Center representatives will make a presentation at the Committee meeting and address the economic impact findings.

Attachment: Draft Phase 1 Modeling the Economic and Fiscal Impact Report



RIVERSIDE COUNTY TRANSPORTATION COMMISSION

Phase 1 | Modeling the Economic and Fiscal Impact





CONTENTS

- Executive Summary
- II. Projected Transportation Spending
- III. Economic and Fiscal Impact of Transportation Relief Plan Investment
- IV. Appendix

CONTACT INFORMATION

UC Riverside Center for Economic Forecasting & Development Phone: +1 424 646 4656

900 University Ave Riverside, CA 92521 ucreconomicforecast.org



PREFACE

The following report represents Phase 1 of a multiphasal engagement between the UCR Center for Economic Forecasting and Development and the Riverside County Transportation Commission. Phase 1 estimates the economic and fiscal impact of major capital investments and programmatic spending associated with the transportation improvement plan.

Phase 2 analyses the community impacts and longer term benefits to the region. Where Phase 1 estimates the impacts of infrastructure spending -- transportation improvements can also stimulate land development, increase local business formation and activity, and generate longer fiscal benefits. Phase 3 of the engagement will evaluate the likely impact of an add-on sales tax for consumers and businesses in Riverside County with a particular emphasis on the distributional effects of such a tax on the region's residents.

The full report will be finalized in May 2020.



PHASE 1 EXECUTIVE SUMMARY

It is essential for a region as large as Riverside County to have a robust transportation system. Slow traffic can hinder economic vitality, impinging on the productivity of the County's population and businesses. The Riverside County Transportation Commission (RCTC) is reviewing plans for major transport and highway infrastructure projects in Riverside County. These sorts of transport upgrades generate strong local and regional economic benefits and improve inter- and intra-County travel for both commuters and visitors.

Residents and County stakeholders understand that the status quo is not a long-term solution to the region's transportation needs. In this analysis, the UC Riverside School of Business Center for Economic Forecasting and Development ("the Center") estimates the economic benefits that could reasonably be expected to result from the proposed transport infrastructure improvements in Riverside County, funded by a half-cent-on-the-dollar increase in the County sales tax.

The total economic impacts consist of the one-time increases in output, employment and labor income in Riverside County associated with the infrastructure construction. All of the construction projects are in Riverside County, and the impacts are estimated for Riverside County.

Key Findings:

Revenue from raising the County sales tax is projected to total \$8.58 billion (real 2020 dollars) from fiscal year 2021-22 through 2050-51. This \$8.58 billion would support \$7.69 billion in construction, engineering and design spending in Riverside County. The \$7.69 billion in spending would

- Generate \$10.95 billion in economic output in Riverside County
- Support **59,710 jobs** in Riverside County
- Generate \$3.47 billion in labor income in Riverside County

Tax revenue generated by the infrastructure construction in Riverside County would be \$1.13 billion, including \$702.2 million in federal taxes and \$423.2 million in state and local taxes.



PROJECTED TRANSPORTATION SPENDING

Spending Estimates by Prototype Projects

RCTC provided the Center with nine prototypes as sample projects that transportation funding could support. These include local interchanges, highways, grade separations, regional arterials, rail and bike trails. Transportation funding will also support transit oriented projects in Riverside County. Spending was categorized by construction, engineering/design and right of way. The total for each prototype is detailed below.

Table 1.0: Historic Transportation Spending by Type

Prototype Expenditures (\$ Millions)

Project	Туре	Construction	Engineering and Design	Right of Way	Total	Net Total ¹
I-15 Railroad Canyon	Local Interchanges	40.9	6.5	1.7	49.1	47.4
I-15 Limonite Ave.	Local Interchanges	48.4	5.5	13.9	67.8	53.9
I-15 French Valley (Phase 2)	Highways	101.4	20.7	15,1	137.2	122.2
I-15 Express Lanes - Southern Extension	Highways	470.0	66.0	8.0	544.0	536.0
SR-79 Realignment (all segments)	Highways	898.5	112.9	280.3	1,291.7	1,011.3
Magnolia	Grade Separation	45.4	4.3	1.9	51.6	49.7
Clinton-Keith	Regional Arterial	79.2	9.6	12.2	101.0	88.8
Coachella Valley-San Gorgonio Pass Rail Corridor	Rail	853.9	116.4	0.0	970.3	970.3
Whitewater Bike Trail	Trails	3.0	0.2	0.0	3.2	3.2

Source: RCTC

Note: Totals may not be exact due to rounding

Projected Revenue From Sales Tax Measure

Revenue from raising the County sales tax by a half-cent on the dollar would total an estimated \$8.58 billion (real 2020 dollars) from 2022 through 2051.

Projected Total Spending From Sales Tax Measure

Based on the prototypes and the projected revenue from raising the County sales tax, the Center projects \$7.69 billion would become available for construction, engineering and design in Riverside County. These funds were allocated to construction, engineering/design and right of way based on historic transportation infrastructure prototype expenditures provided by RCTC.

¹ Net total includes Construction and Engineering/Design, and excludes Right of Way fees. Right of Way was excluded from the economic impact analysis because Right of Way largely consist of land purchases, which do not have any economic impact.



Table 2.0: Estimated Total Traffic Relief Plan Spending²

Projected Spending Summary (\$ Billions)

Source	Construction	Engineering and Design	Right of Way	Total Spendi	ng Net Spending ³
Projected	6.78	0.91	0.89	8.58	7.69

Sources: UCR Center, RCTC

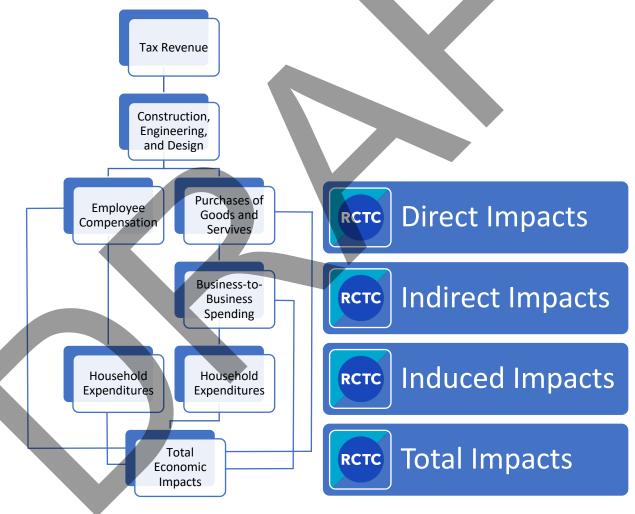
 ² FY 2021-22 through 2050-51.
 ³ Net spending includes Construction and Engineering/Design, and excludes Right of Way fees. Right of Way was excluded from the economic impact analysis because Right of Way largely consist of land purchases, which do not have any economic impact.



METHODOLOGY

Impact studies assume any increases in spending will have three effects. First, a direct effect from the expenditures on goods or services in the industry itself. Second, indirect effects from local industries buying goods and services from other local industries (these purchases are also known as intermediate expenditures). And third, induced effects arise when labor income increases and household spending rises. These impacts follow from the additional income earned in producing this output, both by employees in the target industry and by those supplying it. Using the IMPLAN modeling system, the Center estimates the direct, indirect and induced economic impact of the construction of the transportation infrastructure in Riverside County.

FIGURE 1.0: OVERVIEW OF RCTC INPUT-OUTPUT ANALYSIS





ECONOMIC AND FISCAL IMPACT OF TRAFFIC RELIEF PLAN INVESTMENT

The construction supported by the additional transportation funding would be a significant benefit to the economy of Riverside County. The \$7.69 billion in construction, engineering and design costs would multiply as it moved through the Riverside County economy, generating a far larger economic impact than the initial spending. After analyzing projected construction, engineering and design spending, the Center found that the infrastructure spending would generate a one-time increase of \$10.95 billion in economic output and support 59,710 jobs (full and part time) and \$3.47 billion in labor income in Riverside County.

- Of the \$10.95 billion in economic output generated in Riverside County, \$7.69 billion would represent direct spending, and \$3.26 billion would represent secondary spending by businesses and workers down the supply chain.
- Of the **59,710** jobs supported in Riverside County, **38,040** would represent jobs directly supported by transportation infrastructure spending, and **21,670** would be supported through secondary spending by businesses and workers down the supply chain.
- Of the \$3.47 billion in labor income generated in Riverside County, \$2.46 billion would represent wages directly supported by transportation infrastructure spending, and \$1.01 billion would come from businesses and workers down the supply chain.

Table 3.0: Estimated Total Economic Impact

Economic Impact Summary

Impact	Output (\$ Billions)	Employment	Labor Income (\$ Billions)
Direct	7.69	38,040	2.46
Indirect	1.61	9,920	0.51
Induced	1.65	11,750	0.50
Total	10.95	59,710	3.47

Sources: UCR Center, RCTC, IMPLAN

Note: Totals may not be exact due to rounding

The economic benefits highlighted above are one-time effects and are thus temporary in nature. However, because these projects will take place over several decades the projects supported by the transportation funding would, in effect, be able to support permanent positions in Riverside County. Indeed, because of the long-term impacts from the transportation funding, local businesses are likely to grow and accommodate the demand that is created by the additional transportation funding. This will in-turn lead to hiring of local workers, who will then spend their earnings on housing, medical care, restaurants, and stores in Riverside County.

The Riverside County transportation projects would generate significant state, local and federal tax revenue. Income taxes would be collected on the earnings of workers, both direct and indirect, as would unemployment insurance and disability insurance taxes. Sales taxes would be



generated on the purchases of materials by the construction contractors and of goods and services by all the workers whose earnings would be sustained by the transportation projects.

Table 4.0: Estimated Fiscal Impact Summary

Fiscal Impact by Source and Type (\$ Millions)

Туре	Local	State	Federal	Total
Income Tax ⁴	0.0	106.8	288.8	395.6
Sales Taxes⁵	27.9	96.5	N/A	124.5
Property Tax ⁶	118.5	4.8	N/A	123.3
Social Insurance ⁷	0.0	14.9	348.6	363.5
Corporate Profits ⁸	0.0	23.6	46.3	69.9
Other Taxes	14.0	16.1	78.5	48.6
Total	160.5	262.7	702.2	1,125.4

Sources: UCR Center, RCTC, IMPLAN

Note: Totals may not be exact due to rounding

Tax revenue generated by the infrastructure construction in Riverside County would total \$1.13 billion, including \$702.2 million in federal taxes and \$262.7 million in state taxes, and \$160.5 million local taxes.

⁴ Alternative Minimum, capital gain, dividend, income, individual income, interest income, Kiddie Tax (Tax on a Child's Investment and Other Unearned Income), personal income, rental income, wage income, withholding.

⁵ Includes Alcohol, amusement, bed, cigarettes, consumption, fuel, gasoline, general sales, gross receipts, local general, liquor, luxury, meals, occupancy, recycling, sin tax, state general, sewer, ticket, tobacco, transfer, occupancy, resort, sin, use, utilities, waste management, value added (VAT).

⁶ Includes Boats, business personal property, intangible property, machinery and equipment, property, real estate, school.

⁷ Includes Disability, Medicare, Medicaid, Social Security, Unemployment, and other taxes paid at the place of employment.

⁸ Includes Corporate profits tax, corporate income tax, private enterprise tax, profits tax



ECONOMIC IMPACT BY INDUSTRY

The economic impacts for output, employment and labor income in Riverside County would be generated across a wide range of industries. These consist of the jobs that are directly supported by the construction and the economic activity from businesses and workers down the supply chain. The table below lists the top 25 industries that would be impacted by the infrastructure projects.

Table 5.0: Estimated Economic Impact by Industry

Economic Impact by Industry

Leonornic impact by industry			
Industry	Output (\$ Millions)	Employment	Labor Income (\$ Millions)
Construction of highways and streets	6,781.2	32,587	2,087.3
Architectural, engineering and related services	983.4	5,872	406.2
Owner-occupied dwellings	316.5	0	0.0
Other real estate	195.4	1,026	23.7
Commercial and industrial machinery and equip. rental and leasing	166.2	567	33.9
Wholesale - Other durable goods merchant wholesalers	134.9	594	39.2
Truck transportation	123.4	680	57.4
Employment services	107.5	1,185	40.1
Wholesale - Petroleum and petroleum products	83.5	36	3.7
Hospitals	77.4	399	36.9
Wholesale - Household appliances and electronic goods	72.8	167	13.3
Other local government enterprises	72.5	240	22.7
Limited-service restaurants	71.1	880	21.6
Full-service restaurants	58.6	802	23.6
Monetary authorities and depository credit intermediation	54.2	147	10.4
Offices of physicians	52.5	310	27.7
Retail - Building material and garden equip. and supplies	49.5	398	16.9
Automotive repair and maintenance, except carwashes	48.7	455	29.7
Legal services	38.4	252	13.0
Asphalt paving mixture and block manufacturing	37.8	43	6.6
Accounting tax preparation, bookkeeping and payroll services	35.4	389	15.0
Wholesale - Other nondurable goods merchant wholesalers	33.5	115	6.7
Retail - General merchandise stores	30.7	376	12.4
Commercial and ind. machinery and equip. repair and maintenance	29.7	207	16.6
Retail - Food and beverage	28.9	327	13.4
Other industries	1,268.4	11,655	494.1



Total All Industries 10,952.1 59,709 **3,47**2:

Sources: UCR Center, RCTC, IMPLAN Note: Totals may not be exact due to rounding

Unsurprisingly, much of the impact would be in the construction sector, particularly the construction of highways and streets. Indeed, road construction would account for over 60% of the economic output generated and over half of the jobs supported by the projects. Engineering and design would also get a sizable boost in economic output and employment levels from the projects. Other industries with big gains include real estate, health care, retail trade, wholesale trade and restaurants. Each of these industries would gain output and jobs as the effects of the increased construction move through the Riverside County economy.



ECONOMIC AND FISCAL IMPACT BY PROJECT TYPE

The economic activity in Riverside County generated by the transportation infrastructure prototypes:

Table 6.0: Economic Impact by Project Type9

Economic Impact by Project Type

Project	Net Spending (\$ Millions)	g Output (\$ Millions	Jobs	Labor Income (\$ Millions)
Local Interchanges	101.3	144.3	786	45.7
Highways	1,669.5	2,376.7	12,961	753.7
Grade Separations	49.7	70.4	380	22.1
Regional Arterials	88.8	126.2	685	39.9
Rail	970.3	1,381.4	7,535	438.1
Trails	3.2	4.5	24	1.4

Sources: UCR Center, RCTC, IMPLAN Note: Totals may not be exact due to rou

The fiscal impacts generated in Riverside County by the transportation infrastructure prototypes:

Table 7.0: Economic Impact per \$1 Million in Total Spending by Project Type

Economic Impact per \$1 Million in Total Spending by Project Type

		9 9	7 71
Project	Output (\$)	Jobs	Labor Income (\$)
Local Interchanges	1,233,690	6.7	391,102
Highways	1,204,658	6.6	382,006
Grade Separations	1,363,173	7.4	428,176
Regional Arterials	1,248,775	6.8	394,719
Rail	1,423,665	7.8	451,508
Trails	1,406,076	7.5	439,854
Transit	1,642,577	31.2	689,281

Sources: UCR Center, RCTC, IMPLAN

Note: Totals may not be exact due to rounding

⁹ In order to conservatively estimate future project-type expenditures the Center utilized recent spending profiles for the following projects: (1) Local Interchanges: 1-15 Railroad Canyon, 1-15 Limonite Ave.; (2) Highways: 1-15 French Valley (Phase 2). I-15 Express Lanes – Southern Extension, SR-79 Realignment (all segments), (3) Grade Separations: Magnolia; (4) Regional Arterials: Clinton-Keith; (5) Rail: Coachella Valley- San Gorgonio Pass Rail Corridor; (6) Trails: Whitewater Bike Trail.



Table 8.0: Estimated Fiscal Impact by Project Type

Fiscal Impact by Project (\$ Millions)

Project	Local	State	Federal	Total
Local Interchanges	2.1	3.5	9.2	14.8
Highways	34.8	57.0	152.4	244.2
Grade Separations	1.0	1.7	4.5	7.2
Regional Arterials	1.9	3.0	8.1	12.9
Rail	20.2	33.1	88.6	142.0
Trails	0.1	0.1	0.3	0.5

Sources: UCR Center, RCTC, IMPLAN Note: Totals may not be exact due to rou



APPENDIX

Input-Output Methodology and IMPLAN

This report is based on an economic analysis technique known as input-output (I-O) analysis, which is a means of examining interindustry relationships in an economy. In essence, I-O analysis captures all monetary market transactions among industries in a given period, within a specified region. The results of the analysis allow for examinations of the effects of a change in one or several economic activities on an entire economy.

IMPLAN expands upon the traditional I-O approach to include transactions among industries and institutions, and among institutions themselves, thereby capturing all monetary market transactions in a given period. This specific report uses the IMPLAN V3 model. For more information on the IMPLAN modeling process, visit IMPLAN.com

Although IMPLAN provides an excellent framework for conducting impact analysis, the Center takes nothing for granted. For each economic impact analysis it conducts, the Center carefully leverages its decades of experience to adapt the model to the project at hand. Procedures and assumptions are thoroughly and systematically inspected for validity and project appropriateness before any analysis is performed.

Glossary

Direct Effects/Impacts: The set of expenditures made by the producers and/or consumers of an event, activity or policy. These expenditures are applied to the industry multipliers in an IMPLAN model, which result in further, secondary expenditures (known as the indirect and induced effects).

Expenditures: The amount paid for goods or services.

Indirect Effects/Impacts: The set of expenditures made by local industries on goods and services from other local industries as a result of the direct effects. This cycle of spending works its way backward through the supply chain until all money "leaks" from the local economy.

Induced Effects/Impacts: The set of expenditures made by local households on local goods and services as a result of increased labor income generated by the direct and indirect effects.

Input-Output Analysis: A type of applied economic analysis that tracks the interdependence among various producing and consuming sectors of an economy.

Jobs (Employment): A job in IMPLAN is equal to the annual average of monthly jobs in that industry (this is the definition used by the Bureau of Labor Statistic and the Bureau of Economic Analysis, federal statistical agencies that provide authoritative U.S. economic data). Thus, one job lasting 12 months is equal to two jobs lasting six months each, which is equal to three jobs lasting four months each. A job can be either full or part time.

Labor Income: All forms of employment income, including employee compensation (wages and benefits) and proprietor income.



Leakages: Expenditures, income, resources or capital outside the region of study. Because leakages do not affect local industries, they are not included in the economic impact results.

Multiplier Effect: In simple terms, the phenomenon of final increased spending resulting from some initial amount of spending.

Output: The value of industry production. In IMPLAN, these are annual production estimates for the year of the data set and are in producer prices. For manufacturers, this is sales plus/minus change in inventory. For service sectors, production is equal to sales. For retail and wholesale trade, output is equal to gross margin (not gross sales).

Total Effect/Impact: The entire economic impact of an event, activity or policy, found by combining the direct, indirect and induced impacts.

Fiscal Impact: Tax revenue generated at the federal, state and local level. These expenditures are included in the total impact as government expenditures.